BOARD OF SUPERVISORS
Minutes - October 17, 2022

CALL TO ORDER: The Rock County Board of Supervisors met, pursuant to adjournment on October 14, 2022, at 5:30 p.m. in the Courthouse at Janesville, Wisconsin.

INVOCATION & PLEDGE OF ALLEGIANCE: Chair Rich Bostwick called the meeting to order. Supervisor Brien gave the invocation.

ROLL CALL: At roll call, Supervisors Beaver, Bomkamp, Brien, Crary, Cullen, Farrell, Fox, Herrmann, Mawhinney, Peer, Pennycook, Podzilni, Rashkin, Richard, Schneider, Schulz, Sutterlin, Towns, Whitledge, Wilson, Winter, Woodman, Zoril and Bostwick were present. Supervisors Clasen, Knudson, Leavy, Stevens, Sweeney and were absent. PRESENT –24. ABSENT – 5.

CONSENT AGENDA: Supervisors Brien and Peer moved the consent agenda. Chair Bostwick asked for objections and questions about the items on the consent agenda. With no objections or questions, the items on the consent agenda were approved.

ADOPTION OF AGENDA: Supervisor Brien and Woodman informed board of "Nurse Nancy" Nienhuis' passing. Supervisor Rashkin and Mawhinney thanked everyone for their work on the budget.

APPROVAL OF MINUTES:

NOMINATIONS, APPOINTMENTS AND CONFIRMATION:

RECOGNITION OF COUNTY EMPLOYEES OR OTHERS:

OTHER:

PUBLIC HEARING:

CITIZEN PARTICIPATION, COMMUNICATIONS AND ANNOUNCEMENTS: Supervisor Brien and Woodman informed board of "Nurse Nancy" Nienhuis' passing. Supervisors Rashkin and Mawhinney thanked everyone for their work on the budget.

NOMINATIONS, APPOINTMENTS AND CONFIRMATION:

RECOGNITION OF COUNTY EMPLOYEES OR OTHERS:

INTRODUCTION OF NEW RESOLUTIONS OR ORDINANCES BY SUPERVISORS FOR REFERRAL TO APPROPRIATE COMMITTEE: None

REPORTS:

NEW BUSINESS:

SUPPLEMENTARY APPROPRIATIONS AND BUDGET CHANGES - ROLL CALL: None

CONTRACTS – ROLL CALL: None

Review of 2023 Recommended Budget with County Administrator: County Board
Requested and recommended tax levy of s $183,328, which is a decrease of $2,603 or 1.4% from the prior year.

Agriculture and Land Conservation Committee
UW-Extension – The recommended tax levy for all UW-Extension activities totals $350,947, an increase of $628 or 0.2% from the prior year.

Land Conservation – The recommended tax levy for Land Conservation is $182,804, which is an increase of $25,299 or 16.1% over the prior year.

Board of Health
Public Health – The recommended tax levy for Public Health is $3,058,932, an increase of $966,924 or 46.2% over the prior year. This is due to the scaling back of COVID-related activities that had been covered by grant sources.

County Board Staff Committee
County Administrator – The recommended tax levy for the County Administrator's Office is $846,720, an increase of $88,962 or 11.7% over 2022.

Corporation Counsel – The Corporation Counsel recommended tax levy is $488,028, which is an increase of $86,877 or 21.7% over the prior year.

Human Resources – The recommended tax levy for Human Resources totals $735,971, an increase of $37,199 or 5.3% over the prior year.

Veterans Service Committee
Veterans Services Office – The recommended tax levy for the Veterans Service Office is $336,441, an increase of $16,575 or 5.2% over the prior year.

Finance Committee
Finance – The Finance Department's recommended tax levy is $1,128,702, an increase of $52,947 or 4.9% over the prior year.
Information Technology Department – The recommended tax levy for Rock-IT is $4,555,927, which is an increase of $1,663,251 or 57.5% compared to the prior year. This increase is partly due to the change in IT services being provided via subscription or license—often in the cloud—in the operational budget, as compared the more prevalent purchase of hardware in prior years that was funded through the sales tax. As noted above, this is also due to the inclusion of the Ceridian HR/Payroll annual costs and moving IT staff from the Sheriff's Office budget back to the IT budget.

County Clerk – The recommended tax levy for the County Clerk's main account is $169,344, a decrease of $1,962 or 1.1% over the prior year. The recommended tax levy for the County Clerk's Elections account is $62,398, a decrease of $70,872 or 53.2% from the prior year. This is largely driven by the four-year election cycle. Overall, the recommended tax levy for the County Clerk's Office is $231,742, a decrease of $72,834 or 23.9% from the prior year.

County Treasurer – The recommended budget contains $3,001,350 of revenue in excess of expenditures, an increase of $789,233 or 35.7% over the prior year. This net revenue will go toward funding other County expenditures. When this revenue declines from one year to the next, other funding sources must be used to pay for County services.

Register of Deeds – The recommended budget contains $426,553 more in revenue than expenditures, which will go toward funding other parts of the County operation. That figure is $21,689 or 4.8% less than the amount used for this purpose in 2022.

Community Agency Initiatives – The recommended tax levy for the Community Agency Initiatives account is $212,640. This is a decrease of $5,000 or 2.3% from 2022.

General Services Committee
Facilities Management Department – The recommended tax levy for Facilities Management is $2,807,796, an increase of $453,410 or 19.3% over the prior year.

Health Services
Rock Haven – The recommended tax levy for Rock Haven is $5,064,564, which is an increase of $757,542 or 17.6% over the prior year. Without the inclusion of $1.2 million in ARPA lost revenue and $1.1 million in sales tax, the tax levy need for Rock Haven would be nearly $7.4 million, an increase of nearly $3.1 million as compared to the 2022 budgeted amount.

Human Services Board
Expenditures in the Children, Youth and Families programs total $37,837,536. Recommended tax levy is $17,926,628, a decrease of $276,599 or 1.5%.
Expenditures in the Behavioral Health programs total $29,253,970. Recommended tax levy is $14,411,043, an increase of $475,777 or 3.4%. Expenditures in the Economic Support Division total $9,090,053. Recommended tax levy is $945,465, a decrease of $1,820 or 0.2%.
Expenditures in the ADRC/Adult Protective Services/Aging Unit total $8,019,019. Recommended tax levy is $3,178,640, a decrease of $142,850 or 4.3%
Costs for the Administrative Services Division are allocated back to the operating divisions. Overall Expenditures for the Human Services Department total $84,232,924. Recommended tax levy is

$24,246,316, a decrease of $310,482 or 1.3%.

Arrowhead Library System
Given the payments mandated by state law and the agreement to reimburse at 100% of the formula amount, the recommended tax levy is $1,411,066, an increase of $89,313 or 6.8% from the prior year. This limited tax levy does not count against the County's levy limit under state statutes, as it is not levied on all taxable property in the county.

Planning and Development Committee
Real Property Description – The Land Records program contains no tax levy. The recommended tax levy for Real Property is $165,018, which is a decrease of $37,898 or 18.7% from the prior year.

Planning Department – The recommended tax levy for the Planning, Economic and Community Development Department is $650,956, an increase of $53,601 or 9.0% over the prior year. The outstanding restricted housing program fund balances is an issue that continues to be addressed in the Community Development housing program. At 12/31/21, the fund balances were $1,411,743. Progress continues in this area. The fund balances are projected to show a decline from $1,399,152 estimated at 12/31/22 to $1,185,452 estimated at 12/31/23 as program expenses are beginning to outpace loan repayments. Federal rules require the county to deplete loan repayment balances (i.e. program income) before being able to access newly allocated housing grant program funds. The department has been focusing on the following initiatives:

- Revising existing programs and developing new programs that will spend down funds and offering more programs with loan forgiveness. Examples include replacement of old or failing septic systems and lead pipe reduction in conjunction with the Health Department, and rehabilitating tax delinquent properties in conjunction with local units of government outside of the cities of Beloit and Janesville.
- A large project in the City of Edgerton will be utilizing approximately $350,000 in 2022.
- A second large project in the City of Edgerton is being discussed that would result in significant funds in 2023.

Public Safety & Justice Committee
Sheriff's Office – The recommended tax levy for Law Enforcement Services, including Emergency Management, is $13,182,866, an increase of $1,124,170 or 9.3% over the prior year. The recommended tax levy for Correctional Services, including RECAP and Drug Court, is $13,261,703, an increase of $407,297 or 3.2% over the prior year.
The overall tax levy for all Sheriff's Office is $26,444,569, which is an increase of $1,531,467 or 6.1% over the prior year.

Circuit Court – The recommended tax levy for the Circuit Court is $1,300,685, an increase of $168,687 or 14.9% over the prior year.
The recommended tax levy for Mediation and Family Court Services is $140,242, an increase of $6,445 or 4.8%. The recommended tax levy for the Clerk of Circuit Court is $1,577,290, an increase of $10,366 or 0.7% over the prior year.
Collectively, the tax levy for all functions of the Circuit Court is $3,018,217, an increase of $185,498 or 6.6% over the prior year.

911 Communications Center – The recommended tax levy is $5,140,949, which is an increase of $127,466 or 2.5% over the prior year.

District Attorney's Office – The recommended tax levy for the District Attorney's Office is $2,126,087, which is an increase of $39,166 or 1.9% over the prior year.
Medical Examiner's Office – The recommended tax levy for the Medical Examiner's Office is $858,402, which is an increase of $41,877 or 5.1% over the prior year.

Child Support Services Department – As a result of recognizing Indirect Cost revenue in this account, and other revenue increases, there is no tax levy for the Child Support Services Department in 2023, a decrease of $583,476 or 100% from the prior year.

Evidence Based Decision Making (EBDM) Initiative – The recommended tax levy for EBDM programs in 2023 is $481,000, the same amount that was budgeted for EBDM programming in the 2022 budget.

<u>Public Works Committee</u>
Expenditures in the Parks Division total $1,740,344. Recommended tax levy is $936,388, an increase of $273,044 or 41.2% from 2022. Expenditures in the Highway Division total $18,798,404. Recommended tax levy is $287,876, a decrease of $2,415,932 or 89.4% from the prior year. Overall Expenditures for the Public Works Department total $20,538,748. Recommended tax levy is $1,224,264, a decrease of $2,142,887 or 63.6% from 2022. The amounts above do not include Town Bridge Aids, which are funded through a limited levy only on the towns. The tax levy for Town Bridge Aid is not recommended to increase in 2023. Town Bridge Aid projects in 2023 will be funded through the Town Bridge Aid fund balance. No Town Bridge Aid was levied in 2022. The amounts above do not include costs to operate the County's motor pool, which is funded through chargebacks to departments that use motor pool vehicles. In 2023, motor pool expenditures will total $386,000.

<u>Rail Transit</u> – Tax levy for Rail Transit totals $30,000.

<u>SWR Airport Board</u>
Airport – The recommended tax levy is $407,164, a decrease of $165,367 or 28.9% from the prior year.

The 2023 Recommended Budget includes a tax levy of $76,159,932 and total Expenditures of $218,545,764. Revenue to cover expenditures include tax levy, sales tax, general fund balance, long-term debt, fees, and grants.

<u>ADJOURNMENT</u>: Supervisors Towns and Wilson moved to adjourn at 9:34 p.m. to Thursday October 27, 2022 at 6:00 p.m. ADOPTED by acclamation.

Prepared by Lisa Tollefson, County Clerk