



BOARD OF SUPERVISORS
Minutes - November 15, 2022

CALL TO ORDER: The Rock County Board of Supervisors met, pursuant to adjournment on November 9, 2022, at 6:00 p.m. in the Courthouse at Janesville, Wisconsin.

INVOCATION & PLEDGE OF ALLEGIANCE: Chair Rich Bostwick called the meeting to order. Supervisor Beaver gave the invocation.

ROLL CALL: At roll call, Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitledge, Wilson, Winter, Woodman, Zoril and Bostwick were present. Supervisors Cullen and Podzilni were absent. PRESENT – 27. ABSENT – 2.

CONSENT AGENDA: Chair Bostwick asked for objections and questions about the items on the consent agenda. With no objections or questions, the items on the consent agenda were approved.

ADOPTION OF AGENDA:

APPROVAL OF MINUTES – October 17, 2022 & October 27, 2022:

NOMINATIONS, APPOINTMENTS AND CONFIRMATION:

RECOGNITION OF COUNTY EMPLOYEES OR OTHERS:

OTHER:

PUBLIC HEARING:

CITIZEN PARTICIPATION, COMMUNICATIONS AND ANNOUNCEMENTS: Dan Defore spoke against adding additional items to the budget. Christine Rebout requested support for the Woodman's Sports and Convention Center Project. The following individuals submitted written comments against the budget raising taxes: Thomas Nelson, Lisa Burnside, Abby Englert, Michael Schwarz, Sheila Williams and Leslie Hubert. The following individuals submitted written comments in support of the Woodman's Sports and Convention Center Project: Edward Chady, Rhonda Suda, Jason Fields, Sue Conley, Mark Holzman, Jim Hessenauer, Andrew Weiner, Jeffery Spiwak and

Angela Pakes. Supervisor Zoril spoke about rental fees at the fairgrounds. Supervisor Knudson gave information on the Orfordville Children's Benefit.

NOMINATIONS, APPOINTMENTS AND CONFIRMATION:

RECOGNITION OF COUNTY EMPLOYEES OR OTHERS:

INTRODUCTION OF NEW RESOLUTIONS OR ORDINANCES BY SUPERVISORS FOR REFERRAL TO APPROPRIATE COMMITTEE:

REPORTS:

Annual Report by County Clerk per Wis. Stats. 59.23(2)(o): Clerk Tollefson gave the Annual Report of receipts and disbursements. The records for 2021 indicate the following: Total Collections \$515,624,226. Total Disbursements \$485,122,400. Increase in Cash Balance of Equivalency \$30,501,826.

Recommendations by Finance Committee for Revisions to the 2023 Recommended Budget: Supervisor Mawhinney gave a report of budget recommendations from the Finance Committee.

- The General Services Committee requested the addition of a 1.0 FTE Maintenance Worker IV and the addition of a 1.0 FTE Facilities Supervisor position, with both positions to begin January 1st, to be funded by the deletion of a 1.0 FTE Maintenance Crew Leader and the deletion of the 1.0 FTE Equity Manager located in Administration.

The Finance Committee recommends amendments to this request. The Finance Committee recommends the addition of the 1.0 FTE Facilities Supervisor position and deletion of the 1.0 FTE Maintenance Crew Leader on January 1st as requested. The Finance Committee recommends the addition of a 1.0 FTE Maintenance Worker I as April 1st instead of January 1st. In addition, the Finance Committee recommends these changes be funded with Local Assistance and Tribal Consistency Funds. The committee voted 4 to 1 to approve the request as amended.

- The Public Safety and Justice Committee requested the addition of a 1.0 FTE Lead Child Support Specialist beginning January 1st to be funded by Federal and State Aid. The committee voted 5 to 0 to approve the request.
- The Parks Committee requested the addition of a 1.0 FTE Parks Assistant beginning January 1st to be funded from salary survey funding. The Finance Committee recommends the addition of the position as of April 1st instead of January 1st and to change the funding of this position to Local Assistance and Tribal Consistency Funds. The committee voted 4 to 1 to approve the request as amended.
- The Human Services Board requested the addition of a 1.0 FTE Peer Support Specialist beginning

January 1st by decreasing the State Institutes funding. The committee voted 5 to 0 to approve the request.

NEW BUSINESS:

SUPPLEMENTARY APPROPRIATIONS AND BUDGET CHANGES - ROLL CALL:

CONTRACTS – ROLL CALL:

Consideration and Adoption of Recommended 2023 Annual County Budget

Supervisors Bomkamp and Mawhinney moved to adopt the budget.

Amendment 1 - Supervisors Mawhinney and Wilson moved to amend the 2023 recommended budget to add a 1.0 FTE Maintenance Worker IV as of April 1st, add a 1.0 FTE Facilities Supervisor as of January 1st, and to fund these additional positions by deleting a 1.0 FTE Maintenance Crew Leader as of January 1st and with Local Assistance and Tribal Consistency Funds. **Amendment 1 APPROVED** on the following roll call vote. Supervisors Bomkamp, Brien, Clasen, Crary, Farrell, Knudson, Leavy, Mawhinney, Peer, Rashkin, Schulz, Stevens, Sutterlin, Sweeney, Wilson, Winter, and Bostwick voted in favor. Supervisors Beaver, Fox, Herrmann, Pennycook, Richard, Schneider, Towns, Whitledge, Woodman and Zoril voted against. Supervisors Cullen and Podzilni were absent. AYES - 17. NOES - 10. ABSENT - 2

Amendment 2 - Supervisors Mawhinney and Crary moved to amend the 2023 recommended budget to add a 1.0 FTE Lead Child Support Worker as of January 1st, to be funded by Federal and State revenue. **Amendment 2 APPROVED** on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitledge, Wilson, Woodman, Zoril and Bostwick voted in favor. Supervisor Winter voted against. Supervisors Cullen and Podzilni were absent. AYES - 26. NOES - 1. ABSENT - 2.

Amendment 3 - Supervisors Mawhinney and Clasen moved to amend the 2023 recommended budget to add a 1.0 FTE Parks Assistant as of April 1st to be funded with Local Assistance and Tribal Consistency Funds. **Amendment 3 APPROVED** on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Knudson, Leavy, Mawhinney, Peer, Rashkin, Schulz, Stevens, Sutterlin, Sweeney, Wilson, Winter, and Bostwick voted in favor. Supervisors Fox, Herrmann, Pennycook, Richard, Schneider, Towns, Whitledge, Woodman and Zoril voted against. Supervisors Cullen and Podzilni were absent. AYES - 18. NOES - 9. ABSENT - 2.

Amendment 4 - Supervisors Mawhinney and Herrmann moved to amend the 2023 recommended budget to add a 1.0 FTE Peer Support Specialist as of January 1st to be funded by a reduction in States Institutes funding. **Amendment 4 APPROVED** on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Whitledge, Wilson, Winter, Woodman, Zoril and Bostwick voted in favor. Supervisor Towns voted against. Supervisors

Cullen and Podzilni were absent. AYES - 26. NOES - 1. ABSENT - 2.

Amendment 5 - Supervisors Stevens and Sutterlin moved to amend the 2023 recommended budget to set aside \$3 million to be used for a childcare business program, including \$2.2 million to be administered by the Wisconsin Early Childhood Association (WECA) to strengthen the workforce and improve capacity, and \$800,000 to Blackhawk Technical College and Community Action to expand childcare services, consistent with the Resolution 'Reallocation of Small Business Program ARPA Funds to Child Care Business Program and Amending the 2022 Budget'.

Supervisor Farrell and Rashkin called the question to end debate. DEBATE ENDED on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Wilson, Winter, Woodman, Zoril and Bostwick voted in favor. Supervisor Crary voted against. Supervisors Whitledge and Richard abstained. Supervisors Cullen and Podzilni were absent. AYES - 24. NOES - 1. ABSTAIN - 2. ABSENT - 2.

Amendment 5 FAILED on the following roll call vote. Supervisors Bomkamp, Clasen, Crary, Farrell, Leavy, Rashkin, Schulz, Stevens, Sutterlin, Sweeney, Wilson, and Bostwick voted in favor. Supervisors Beaver, Brien, Fox, Herrmann, Mawhinney, Peer, Pennycook, Schneider, Towns, Whitledge, Winter, Woodman and Zoril voted against. Supervisors Knudson and Richard abstained. Supervisors Cullen and Podzilni were absent. AYES - 12. NOES - 13. ABSTAIN - 2. ABSENT - 2.

Amendment 6 - Supervisors Farrell and Sutterlin moved to amend the 2023 Recommended Budget to provide \$2 million from excess sales tax to the City of Janesville to fund the Woodman's Sports and Convention Center pending agreement on expenditure of these funds.

Supervisor Zoril asked for unanimous consent to withdraw from consideration. Unanimous consent not given. Debate continued.

Supervisors Mawhinney and Whitledge called the question to end debate. DEBATE ENDED on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Wilson, Whitledge, Winter, Woodman and Bostwick voted in favor. Supervisors Peer and Zoril voted against. Supervisors Cullen and Podzilni were absent. AYES - 25. NOES - 2. ABSENT - 2.

Amendment 6 FAILED on the following roll call vote. Supervisors Beaver, Bomkamp, Clasen, Crary, Farrell, Rashkin, Schulz, Stevens, Sutterlin, Wilson and Bostwick voted in favor. Supervisors Brien, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Richard, Schneider, Sweeney, Towns, Whitledge, Winter, Woodman and Zoril voted against. Supervisors Cullen and Podzilni were absent. AYES - 11. NOES - 16. ABSENT - 2.

Amendment 7 - Supervisors Zoril and Herrmann moved to amend the 2023 Recommended Budget to unlock the reserve expenditures fund in this budget of 24% lowering the level to 20%, freeing up \$7 million. Combining \$7 million with \$2 million of excess sales tax for a total of \$9 million. Of the \$9 million, \$8.5 million of the funds applied to the debt service levy and \$0.5 million allocated to offset future borrowing for the jail.

Supervisors Zoril and Herrmann moved to amend Amendment 7 changing the \$7 million (20%) to \$3,666,423 (22%). (Note: \$3,666,423 plus \$2 million in excess sales tax to be applied to debt service levy. Zero funds to offset future borrowing for the jail.)

Supervisors Sweeney and Stevens called the question to end debate on the question. DEBATE

ENDED on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Fox, Herrmann, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Wilson, Whitledge, Winter, Woodman, Zoril and Bostwick voted in favor. Supervisors Farrell and Knudson voted against. Supervisors Cullen and Podzilni were absent. AYES - 25. NOES - 2. ABSENT- 2.

Amendment to Amendment 7 APPROVED on the following roll call vote. Supervisors Clasen, Crary, Fox, Herrmann, Peer, Pennycook, Richard, Schneider, Towns, Whitledge, Wilson, Winter, Woodman, Zoril and Bostwick voted in favor. Supervisors Beaver, Bomkamp, Brien, Farrell, Knudson, Leavy, Mawhinney, Rashkin, Schulz, Sutterlin, Sweeney and Stevens voted against. Supervisors Cullen and Podzilni were absent. AYES - 15. NOES - 12. ABSENT - 2.

Amendment 7 as amended APPROVED on the following roll call vote. Supervisors Clasen, Crary, Fox, Herrmann, Peer, Pennycook, Richard, Schneider, Towns, Whitledge, Wilson, Winter, Woodman, Zoril and Bostwick voted in favor. Supervisors Beaver, Bomkamp, Brien, Farrell, Knudson, Leavy, Mawhinney, Rashkin, Schulz, Sutterlin, Sweeney and Stevens voted against. Supervisors Cullen and Podzilni were absent. AYES - 15. NOES - 12. ABSENT - 2.

Amendment 8 - Supervisors Fox and Winter moved to suspend County Board Supervisor per diems until a way is found to permanently fund the Parks Assistant and Facilities Supervisor Position.

Supervisor Zoril and Towns moved to amend Amendment 8 with a solution to permanently fund the Parks Assistant and Facilities Supervisor Position: Deleting two Equity Manager positions, totaling \$241,510. Use those funds for the Parks Assistant (\$70,722), Facilities Supervisor Position (\$81,482) and employee raises at Rock Haven (\$89,306).

Supervisors Woodman and Rashkin called the question to end debate. DEBATE ENDED on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Rashkin, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitledge, Winter, Woodman and Bostwick voted in favor. Supervisors Pennycook, Richard, Wilson and Zoril voted against. Supervisors Cullen and Podzilni were absent. AYES - 23. NOES - 4. ABSENT- 2.

Amendment to Amendment 8 FAILED on the following roll call vote. Supervisors Fox, Herrmann, Pennycook, Richard, Towns, Winter, Woodman and Zoril voted in favor. Supervisor Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Knudson, Leavy, Mawhinney, Peer, Rashkin, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Whitledge, Wilson and Bostwick voted against. Supervisors Cullen and Podzilni were absent. AYES - 8. NOES - 19. ABSENT - 2.

Supervisors Crary and Whitledge called the question to end debate on Amendment 8. DEBATE ENDED on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Wilson, Whitledge, Winter, Woodman, Zoril and Bostwick voted in favor. Supervisor Richard voted against. Supervisors Cullen and Podzilni were absent. AYES - 26. NOES - 1. ABSENT- 2.

Amendment 8 FAILED on the following roll call vote. Supervisors Fox, Herrmann, Knudson, Pennycook, Richard, Towns, Whitledge, Winter, Woodman and Zoril voted in favor. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Leavy, Mawhinney, Peer, Rashkin, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Wilson and Bostwick voted against. Supervisors Cullen and Podzilni were absent. AYES - 10. NOES - 17. ABSENT - 2.

Amendment 9 - Supervisors Farrell and Whitledge moved to amend the 2023 Recommended Budget

to discontinue paying dues to the Wisconsin Utility Tax Association in the amount of \$8,125 and use those funds to increase the funding to CASA. **Amendment 9 APPROVED** on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitledge, Wilson, Winter, Woodman, Zoril and Bostwick voted in favor. Supervisors Cullen and Podzilni were absent. AYES - 27. NOES - 0. ABSENT - 2.

Amendment 10 - Supervisors Zoril and Schneider moved to segregate half of Rock Haven's total budget, \$7,950,732, into an account that cannot be spent without a budget modification vote in the future. With the intent that the county board and county staff come up with a plan to make Rock Haven financially sustainable in 2024 without using any one-time funding sources by June 1st. Funds would be released when we have a working plan.

Supervisor Zoril asked for unanimous consent to have the motion withdrawn. With no objections, the **amendment was withdrawn**.

Amendment 11 - Supervisors Zoril and Richard moved to amend the 2023 recommended budget to not renew Rock County's membership in the Wisconsin Counties Association and use the \$18,958 in dues to support CASA (Court Appointed Special Advocate). **Amendment 11 FAILED** on the following roll call vote. Supervisors Fox, Richard and Zoril voted in favor. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Herrmann, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitledge, Wilson, Winter, Woodman and Bostwick voted against. Supervisors Cullen and Podzilni were absent. AYES - 3. NOES - 24. ABSENT-2.

The **Recommended 2023 Rock County Budget as amended was APPROVED** on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Knudson, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitledge, Wilson, Winter and Bostwick voted in favor. Supervisors Fox, Herrmann, Schulz, Woodman and Zoril voted against. Supervisors Cullen and Podzilni were absent. AYES – ~~22~~ 23. NOES – ~~5~~ 4. ABSENT - 2.

Supervisors Fox and Mawhinney moved to recess for the Finance Committee to convene to set the tax rate at 10:11 p.m. APPROVED by acclamation.

Supervisors Knudson and Winter left during the recess.

The Board of Supervisors reconvened at 10:22 p.m.

Setting the Tax Levy and Tax Rate for 2022

NOW, THEREFORE, BE IT RESOLVED, that the sum of \$3,666,423 is hereby transferred from the General Fund to be applied against the proposed budget.

BE IT FURTHER RESOLVED, the detailed line items are not adopted but are for informational purposes only.

BE IT FURTHER RESOLVED, that the special charges in the amount of \$1,126, are hereby ratified.

BE IT FINALLY RESOLVED, that the line summary budget and personnel roster, as modified, are hereby adopted and that the resulting tax levy for 2022 be in the amount of \$70,493,509, which

reflects a rate of \$4.334239 of equalized valuation.

Supervisors Sweeney and Crary moved the resolution. Resolution ADOPTED on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitley, Wilson, Woodman, Zoril and Bostwick voted in favor. Supervisors Cullen, Knudson, Podzilni and Winter were absent. AYES – 25. NOES -0. ABSENT – 4.

Cancellation of Checks Over Two Years Old: R22-105

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors does hereby authorize that the checks over two years old listed in Resolution R22-105 be cancelled and credited back to the proper accounts.

Supervisors Fox and Richard moved the resolution. Resolution ADOPTED on the following roll call vote. Supervisors Beaver, Bomkamp, Brien, Clasen, Crary, Farrell, Fox, Herrmann, Leavy, Mawhinney, Peer, Pennycook, Rashkin, Richard, Schneider, Schulz, Stevens, Sutterlin, Sweeney, Towns, Whitley, Wilson, Woodman, Zoril and Bostwick voted in favor. Supervisors Cullen, Knudson, Podzilni and Winter were absent. AYES – 25. NOES -0. ABSENT – 4.

ADJOURNMENT: Supervisors Crary and Herrmann moved to adjourn at 10:30 p.m. to Thursday November 17, 2022 at 6:00 p.m. ADOPTED by acclamation.

Prepared by Lisa Tollefson, County Clerk